



## VISTAwards – Examples of Unsustainable Tourism: Submission Form

In the VISTAwards, bad practice as well as good practice is being showcased - a spotlight will highlight nominated tourism-related unsustainable and irresponsible stakeholder actions related to any given destination. Examples might be: a piece of unjust government policy, poor governance, inappropriate property or destination development, corporate greed, harmful environmental business services/practices, oppressive and unfair social behaviour, unsustainable use of technology, etc...

## Submit Your Own Example

In order to submit an example of irresponsible or unsustainable tourism activity to the *VISTAwards* you have to fill in the following information form. The form asks you questions that cover an *Agenda 21*-based analysis of the economic, environmental, socio-cultural and institutional processes of sustainable development in general. The questions focus this broad *Agenda 21 Sustainable Consumption and Production* framework through the lens of the tourism sector-specific *Global Sustainable Tourism Council's* criteria for sustainable tourism, and are formulated according to knowledge needed for preparation of a case for the purposes an EU impact assessment (IA) /, national environmental impact assessments (EIAs), national/regional strategic environmental assessments (SEAs) and territorial planning decision support.

### **Legal Notice**

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DestiNet does not accept any responsibility for the content of your information, and you agree to indemnify and hold the Portal and its agents harmless with respect to any legal or financial claim based upon your submission.

### **A: IDENTIFICATION DETAILS**

### 1.TITLE OF REPORTED IRRESPONSIBLE OR UNSUSTAINABLE ACTIVITY/BUSINESS:\*

Algarve International Autodrome Development Area

2. DATE OF SUBMISSION:\*

10.11.10 **UPDATED:** 23.01.2014

3. INFORMATION SUBMITTED BY:\*

Gordon Sillence

4. REPRESENTATIVE OF (IF APPLICABLE):\*

Janela Aberta 21, Sustainable Development Education Centre

5. CONTACT EMAIL:\*

Gordon.sillence@gmail.com

6. NAME OF PROJECT/BUSINESS RESPONSIBLE FOR THE ACTIVITY:\*

Park Algar

7. ADDRESS:\*

Sítio do Escampadinho, Mexilhoeira Grande, 8500-130 Portimão, Algarve - Portugal

8. LOCATION:\*

37º 13' 19" N 008º 37' 46" W

9. WEB ADDRESS (IF APPLICABLE):\*

http://www.autodromoalgarve.com.pt/

10. CONTACT PERSON (IF KNOWN):\*

administrador da Parkalgar Eng. Paulo Pinheiro (paulopinheiro@parkalgar.com)

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#### **B SUMMARY:\***

### 11A. NATURE OF UNSUSTAINABLE ACTIVITY (-IES)\* (Please state nature and extent of the problem (s)

The Autrodromo Internacionale do Algarve race track, development park and tourism resort have been built in the buffer zone of a Natura 2000 area, in prime Iberian lynx and Bonelli's eagle habitat, mainly to fulfil the wishes of a small consortium of local business people, rather than through any sustainability land management process. The business has been operating without having implemented key aspects of noise reduction design features, which means the events exceed legal noise limits and can be heard in a 10km radius, depending on wind direction, disturbing an estimated 5000 plus residents in the vicinity. There is a process of green-washing the project going on, with alternative energy investments being used to provide a sustainability cloak to otherwise economically, environmentally and socially irresponsible, elitist construction, leisure and tourism businesses.

## 11B. HOW DOES THE ACTION/PROJECT/ACTIVITY DEMONSTRATE IRRESPONSIBLE AND UNSUSTAINABLE MANAGEMENT, ACTIONS OR EFFECTS?\*

The initial environmental impact assessment process has been very weak, a characteristic similar to insufficient EIAs found in other tourism projects in Portugal by the EU in 2009.

There has been blatant omission of the infrastructure development required by the preceding environmental impact assessment, namely in the forms of noise reduction design of the track itself, and construction of two 7-10 meter high 500-800 metre long sound wall barriers.

200 million Euros has been invested, 40 million of which has come through national to regional funding channels, promising thousands of jobs and businesses which have not materialised.

From concept to implementation there has a pattern of financial and organisational mismanagement leading to poor building quality and non-completion of key design elements.

The project runs on a temporary license that is issued by one of the partners in the consortium that has promoted the operation, bringing into question the veracity/legality of the entire construction process. Currently the regional and local authority's are passing the responsibility to each other to deflect investigation by a legal team formed by the local NGO ADAP.

The project is now reportedly operating at a 3 million Euro per annum loss and is receiving state support through the local council, thus competing with local schools, hospitals and care services for scarce government money

A 37 hectare business development park and tourism complex centred on a 4.8 km race track makes a large footprint in lynx habitat. Its 4 km plus linking road to the motorway completes the habitat defragmentation infrastructure, which has been put up without any regard to wild life transit.

The noise levels form the track reach and exceed upper levels of legal noise emissions, and can be heard in a 10 km radius, stressing both the local residents and wildlife species in the surrounding area.

The potential for genuine ecotourism in this part of the Algarve hinterland in the 10km noise radius of the track has been severely damaged. The racetrack business is dependent on irresponsible use of scarce resources, ie oil/petrol, and has a massive carbon footprint. In the post-Copenhagen climate change, these types of business do not contribute to the mosaic of sustainable development.

The development is a frontier for the expansion of the sub-urban sprawl of Portimao, in which valuable arable and ecologically useful land is being urbanized or industrialized. It particular it is paving the way for the development of a regional airport.

The race track is supported by gambling and alcohol interests, and creates a tourism profile related to irresponsible and unsustainable aspects of these types of tourism activities.

The track encourages the culture of speeding, drinking, and gambling in a country which has high road mortality and alcoholism problems. It continues to displace local people from their traditional land by adding to the Algarve's inflated foreign-owned luxury housing market. There has been no discussion of planning gain to counter-balance the negative impacts the track is having on residents and wild life.

Stakeholders ran a questionable publicity campaign to get the track built, using sustainability rhetoric to mask the negative implications of the investment.

UPDATE 2014: The project received a 90 million bailout with tax payer money that on paper made the state the owner, but the management has stayed the same, owners will still share the profits and the environmental requirements remain unmet.

## **C FURTHER DETAILED DESCRIPTION:**

### 12A WHO ARE THE OTHER STAKEHOLDERS INVOLVED?\*

Camara Muncipal de Portimao, Camara Municipal de Lagos, Commissao de Coordenacao do Region do Algarve (CCDR), Ministerio de Economia, Instituto de Conservacao de Natureza e Biodiversidade, Turismo de Portugal, Radisson Hotels, Casinos do Algarve, Sagres Beer Company. GALP Energia, Associacao par o Defesa do Ambiente de Portimao, Monchique Natura 2000 Zone, local residents, motor sports tourists. Local businesses plus other local councils.

12B WHAT PART ARE THEY PLAYING? Please provide details of the issue in the table below. Please describe positive and negative Impacts according to different stakeholders relationship to the issue. If negative, please describe potential mitigating actions.

Impact analysis	Qualitative	Quantitative	Alternatives/	Comments
	assessment/+-	assessment/+-	Options	
How does the	Turismo de Portugal and	Construction of F1		Camara Municipal de
action/project/activity	Park Algar have made a	approved 4.6km racing		Portimao and the CCDR
effect socio-economic	partnership under	circuit with stands, and		have been involved in
processes in the local	Turismo doe Portugal's	business park, and hotel,		poor governance of the
community, alongside	Partnerships for the	plus of 160 luxury tourist		application of due
other potential economic	future	apartments of different		construction process and
impacts?	(http://www.turismocapit	types (with one, two,		the allocation of public
	al.pt/actividade/empresas	three and three "two-		subsidies.
	). This highlights the short	story" bedrooms)		Radisson are offering
	term economic thinking at	managed by the Radisson		double your money
	a national level that	Hotels & Resorts to		investment
	conflicts with medium and	complement the hotel,		http://www.radissonblu.
	long term environmental	integrated within the		com/resort-spa-portimao
	conservation and social	tourist complex. These		Yet during construction
	improvement policies, and	actions were predicted to		phase an entire
	in particular contradicts	create 2,400 jobs during		apartment block has tilted
	with Turismo do	an investment of 200		owing poor foundation
	Portugals' own alleged	million Euros.		preparation in the rush to
	'carbon-neutral	A regional airport is now		get the investment return.
	operations' statement.	planned to accompany the		
		track.		
		It continues to displace		

		local people from their	
		traditional land by adding	
		to the Algarve's inflated	
		foreign-owned luxury	
		housing market.	
How does the	This project undermines	mousing market.	
action/project/activity	the portrayal of the idyllic		
effect cultural heritage	Algarve hinterland and its		
and have other potential	rich local patrimony, and		
socio-cultural impacts?	its reputation as a refuge		
socio-cultural impacts:	from the busyness of		
	urban living.		
	The track encourages the		
	culture of speeding,		
	drinking, and gambling in		
	a country which has high		
	road mortalitiy and		
	alcoholism problems.		
	It also creates a class of		
	youth who aspire to the		
	high life style luxury role		
	models, who abandon		
	their own culture, yet who		
	do not have the means to		
	truly participate in the		
	illusion that is created by		
	luxury sports tourism.		
How does the	The Association for the	The potential for genuine	The project is highly
action/project/activity	Defence of Portimao	ecotourism in this part of	damaging to the habitat of
effect the environment	Environment has been	the Algarve hinterland in	the Iberian Lynx. Not only
and have other potential	formed to address the	the 10km noise radius of	is there a high visual
environmental impacts.	noise impacts and future	the track has been	footprint of the track, but
environmental impacts.	developments. It is their	severely damaged.	also the motor way link
	developments. It is then	severely ualliageu.	also the motor way lilk

independent noise study	There has been blatant	fragments one the lynx's
which shows violation of	omission of the	ecosystem corridors.
noise levels.	infrastructure	The racetrack business is
	development required by	dependent on
	the preceding	irresponsible use of scarce
	environmental impact	resources, ie oil/petrol,
	assessment, namely in the	and has a massive carbon
	forms of noise reduction	footprint. In the post-
	design of the track itself,	Copenhagen climate
	and construction of two 7-	change, these types of
	10 meter high 500-800	business do not
	metre long sound wall	contribute to the mosaic
	barriers.	of sustainable
		development.

# 13. CAN YOU REFER TO ANY MONITORING/CERTIFICATION SYSTEM THAT THIS EXAMPLE IS COVERED BY OR IS RELATED TO? (See <a href="https://www.destinet.eu">www.destinet.eu</a> to see if your example is listed in relationship to any certificates or awards)

The Autodrome project should have been picked up by the regional sustainability monitoring system (SIDS – Sistema de Indicators de Desinvolvimento Sustentavel), but this system is only tentatively related to decision support systems and policy implementation. In itself the issue highlights the problem of one agency in this case the CCDRA both making and then monitoring policy implementation.

Quality Coast, who have awarded the nearby Lagos council with a sustainable destination award, have been informed of the potential negative impact the racetrack will have on Lagos's potential for ecotourism in its hinterland.

### **14. GOOD GOVERNANCE QUESTIONS**

14A CAN YOU ESTABLISH ECONOMIC, ENVIRONMENTAL OR SOCIAL DRIVERS AND UNDERLYING CAUSES OF THIS SITUATION? (IF YOU ARE FAMILIAR WITH THE DRIVING FORCE, PRESSURE, STATE, IMPACT, RESPONSE (DPSIR) MODEL, PLEASE APPLY)

This type of development can be seen as art of the globalisation of the sector, where local investors use international concepts and attract large amounts of capital to execute large-scale projects.

# 14B CAN YOU DESCRIBE THE GOVERNANCE CHAIN AND FINANCING PROCESSES BEHIND THE ACTIVITY? (STATE OBJECTIVES AND ACTIONS ESTABLISHED AT A NUMBER OF ADMINISTRATIVE LEVELS AND DEPARTMENTS)

The supervision of financing and building of the track have involved several different departments of the local council of Portimao, the regional and national state departments. Both local and regional state administrations are complicit in facilitating the poor conception, design, implementation and operation of this project. At the national level, the project has received special support despite the projects contradictions to the nationally undertaken biodiversity conservation commitments. ICNB has played a very weak role in stating the case for conservation in both the environmental impact analysis phases and the protection of REN land for networking Natura 200 habitat sites in the Algarve. Turismo de Portugal have tried to market the track to boost the country's international reputation as a leader in luxury power sports, yet also professes to be working toward carbon-neutral operations itself. The EU Tourism Unit Environment, who did contact the national government on its poor EIA processes related to tourism, yet has not acted to stop this development.

# 14C CAN YOU DESCRIBE THE POLICY CONTEXT OR PROVIDE AN OVERVIEW OF EXISTING GOVERNANCE MEASURES ON THIS ISSUE? (STATE POLICY OBJECTIVES THAT CORRESPOND TO THE PROBLEM/ROOT CAUSES OR SOLUTIONS)

The UN CBD and this specific species conservation stated in the IUCN red list provide an overview of why such a development should not be allowed to have taken place in this region. Natura 2000, the regional sustainability plans and the tourism sustainability policies of the EC should govern such land use developments.

Portugal has its own National Biodiversity Action Plan which does not accord enough resources to this area, preferring to give its economic development strategy preference. Regional and local governance is controlled by local vested interests working for their own ends rather than for species conservation and habitat management.

#### 14D ARE YOU AWARE OF DIFFERENT SITUATIONS ACCORDING TO EUROPEAN OR UN MEMBER STATES?

Wales in the UK have turned similar wilderness areas into high revenue eco-tourism destinations. Spain has far better integrated lynx protection plan. California, which shares similar eco-system characteristics, offers example of highly innovative regional sustainability solutions.

### 14E HOW CAN THIS PROJECT/ACTIVITY/ DESTINATION BE IMPROVED?

The race track can be redesigned to be operated at lower noise levels.

The long term phasing out of petrol-based motor sports and phasing in of innovative alternative green developments should be planned.

Regional airport development should be abandoned.

# 14F WHAT OTHER DEVELOPMENT OPTIONS/ALTERNATIVE WERE POSSIBLE?(COMPARE THE OPTIONS, WEIGHING-UP POSITIVE/ NEGATIVE IMPACTS AND EFFECTIVENESS OF PREFERRED OPTION IN ACHIEVING OBJECTIVES)

The area should have been made part of the Natura 2000 networked areas, marketed under a mark such as *Terras do Lince*, following true ecosystem restoration and adaptation work according the *Monchique Biopark Network* and low density tourism plans suited to the area.

### **15. UPDATES AND PROGRESS:**

Update Date: 23rd January 2014

**Author: Gordon Sillence** 

#### **Economic Issues**

Despite having full knowledge of the economic liability and negative environmental impacts of the race track, the owners received a Government bailout of 90 million euros via the government program "Recupera", which was part of Portugal's overall 70 billion national EU bailout. However, This money has disappeared down a paperwork legal black hole - now the **government institution** "Portugal Ventures" has bailed out the track (effectively BCP) with taxpayers money but has no guarantee as all the real estate still belongs to Parkalgar. Meanwhile Portugal Ventures is merely leasing out the track from Parkalgar. So, debts and running expenses are effectively paid for by the taxpayer whilst profits remain in "private" hands.

The hotel building remain incomplete, and the track has been hosting music concerts to gain revenues in summer months. There has been an exodus of local businesses from premises as the recession affects the region. About the size of a regional airport, the unused track sits idly and empty, lighting up the night sky needlessly in the middle of the forests and fields below the Monchique Natura 2000 zone.

#### **Environmental Issues**

The environmental impact breaches have not been solved. The CCDRA (who the EU recognises as the body responsible for environmental issues in the Algarve) have performed their own noise tests and found the noise levels to be "negligible", contrary to independent measurements presented by the NGO contesting the project.

Meanwhile the track is now advertising in the British motoring press that it is the only one in Europe with no noise restrictions and can therefore provide night time testing. Each night time circuit usage can be heard in the still of the night for more than 10 km into the habitat of 2 highly endangered Red-Listed protected species, Bonnellis eagle and the Iberian lynx.

### **Institutional Management Issues**

The local environmental protest group is still functional, but the EU is supporting the CCDRA and the CCDRA is following national policy to use the bailout funds to effectively bail out BCP and Parkalgar with taxpayers money. Portugal Ventures shareholders are the Portuguese State via IAPMEI and others and, of course, the banks. Effectively this is another bank bailout free from the supervision of the Trioka and FMI. The case should lead to a more thorough revision of the regional sustainable development strategy.

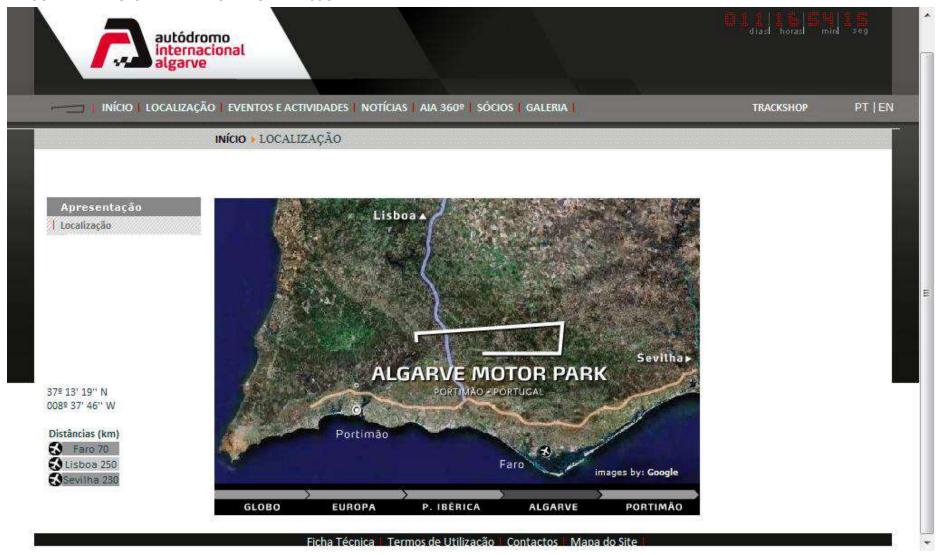
#### **Solutions**

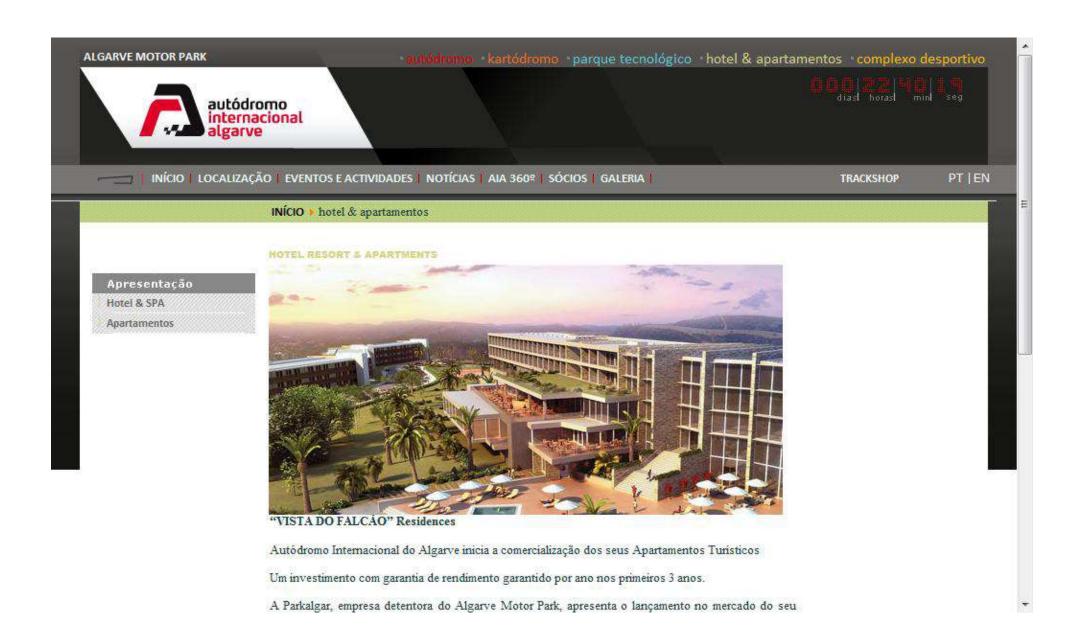
As it is now the Portuguese State involved the only way to make any progress is to ensure the EU investigates the case fully, but, to date this has not resulted in any action being taken to track the 90 millions through this public/private venture, which may involve taking the Portuguese State to court alongside other environmental infringements.

The rise of the electric motor is one green opportunity that could be exploited here, but not with the current management and ownership arrangements.

Further popular protest to close down the course will help the solution, but this will take a lot more noise from the track than is currently happening as it lies empty and unused. If repetitive night time testing continues it should provide opportunities for measuring further sound violations.

### 14. SUBMIT IMAGES RELATED TO REPORTED ISSUE HERE:



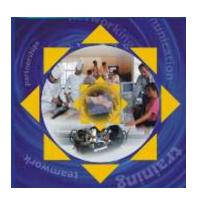




### END OF SUBMISSION FORM:

YOUR SUBMISSION WILL BE UPLOADED AT: <u>WWW.DESTINET.EU</u> (SEE The VISTAwards SECTION)

MAIL TO: Gordon.destinet@ecotrans.de



(This form was created for the VISTAs by Gordon Sillence in his capacity as Executive Director of UN Type II Partnership – the DestiNet Sustainable & Responsible Tourism

Portal – Training, Education and Development Services 2014)